

Message Text

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PAGE 01 VIENNA 06098 01 OF 03 281604Z

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UNCLAS SECTION 1 OF 3 VIENNA 6098

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E.O. 11652: N/A

TAGS: OCON, IAEA

SUBJECT: SUMMARY REPORT OF IAEA JUNE BOARD OF GOVERNORS MEETING

REFS: A) VIENNA 4801, B) VIENNA 4841, C) VIENNA 4879,

D) VIENNA 4916, E) VIENNA A-264, F) VIENNA 4867,

G) VIENNA 4825, H) VIENNA 4911, I) VIENNA 4939,

J) VIENNA 4985, K) VIENNA 4960, L) VIENNA 5015.

1. SUMMARY: REFTELS REPORT MANY ASPECTS OF JUNE BOARD OF GOVERNORS (BG) MEETING, WHICH WAS NOT ONLY THE LONGEST IN MAY YEARS, BUT ALSO THE MOST HIGHLY POLITICAL. THIS TELEGRAM CONSTITUTES WRAPUP REPORT. BG MADE DECISIONS ON NON-DESIGNATION OF SOUTH AFRICA TO BG, REAPPOINTMENT OF DIRECTOR GENERAL EKLUND, APPROVAL OF BUDGET FOR 1978 AND ESTABLISHMENT OF 1978 TARGET FOR VOLUNTARY CONTRIBUTIONS. D.G. ANNOUNCED THE NECESSITY FOR SUPPLEMENTAL ASSESSMENT FOR 1977. END SUMMARY
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PAGE 02 VIENNA 06098 01 OF 03 281604Z

2. B.G. MEETING OPENED WITH CHAIRMAN CISSE'S STATEMENT OF HIS INTENTION TO REORDER DISCUSSION OF AGENDA IN GOV/1849. CISSE PROPOSED MOVEMENT OF ITEMS 7 AND 8 TO END OF AGENDA TO PERMIT CONSULTATIONS DURING MEETING. REPS OF PAKISTAN AND NIGERIA SUPPORTED CISSE'S PROPOSAL AND IT WAS ADOPTED. CISSE RESERVED HIS PREROGATIVE

TO MAKE FURTHER AMENDMENTS TO ORDER OF DISCUSSION.

3. AGENDA ITEM 1 - DISCUSSION OF GENERAL CONFERENCE
(GC) AGENDA OPENED WITH REQUEST BY NIGERIAN REP FOR ADDITIONAL
ITEM ON AMENDMENT OF AGENCY STATUTE ARTICLE VI.
UNDER RULE 12C OF G.C. RULES OF PROCEDURE, ANY AGENCY
MEMBER HAS RIGHT TO ADD AN ITEM TO G.C. AGENDA.
NIGERIAN REQUEST WAS FOUND PROPER AS A REQUEST BY AGENCY
MEMBER. UNDER RULE 12C.

4. NIGERIAN REP INQUIRED ABOUT B.G. REPORT TO THE G.C.
REQUIRED UNDER RES 336 OF TWENTIETH G.C. CHAIR REPLIED
THAT DESIGNATION OF B.G. MEMBERS WOULD CONSTITUTE B.G.
REPORT.

5. NIGERIAN REP ALSO ASKED WHO DETERMINES COMPOSITION OF
GENERAL COMMITTEE OF G.C., AND SUGGESTED THAT PROCEDURE
BE FORMALIZED TO INSURE EQUAL REPRESENTATION AMONG REGIONS.
SOUTH AFRICAN REP REPLIED THAT IT IS G.C.'S RESPONSIBILITY
AND THAT CARE SHOULD BE EXERCISED TO FOLLOW G.C. RULES
THEREBY AVOIDING PREJUDICE TO IAEA MEMBERS NOT ON B.G.
DISCUSSION OF MATTER TERMINATED WITH CISSE'S PROPOSAL
TO CIRCULATE A TABLE SHOWING GEN. COMM. MEMBERSHIP OVER
LAST FEW YEARS. AGENDA OF G.C. WAS THEN ADOPTED.

6. AGENDA ITEM 2 - THE ANNUAL REPORT. DISCUSSION
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PAGE 03 VIENNA 06098 01 OF 03 281604Z

REPORTED REF F.

7. AGENDA ITEM 3 - THE AGENCY'S ACCOUNTS FOR 1976.
IN CONNECTION WITH UNOBLIGATED BALANCES IN OP FUND II,
D.G. COMMENTED THAT REPORT OF GROUP OF EXPERTS ON TA
WOULD BE DUE SEPTEMBER 23. PHILIPPINES REP ASKED FEW
QUESTIONS OF THE SECRETARIAT AS FOLLOWS: (A) WHAT
PERCENTAGE OF TOTAL UNDP PROJECT COST DOES AGENCY RECOVER
FOR COSTS OF ADMINISTRATION. ANSWER: 14 PERCENT, AND
COST STUDIES ARE PLANNED TO DETERMINE APPROPRIATE
REIMBURSEMENT PERCENTAGE; (B) WHERE IS TABLE SHOWING
VOL. CONTRIBUTIONS TO OP FUND II TOGETHER WITH SHARES
BASED ON RATES OF ASSESSMENT? ANSWER: ANNEX 5 OF ANNUAL
REPORT ON TECHNICAL ASSISTANCE FOR 1976 (GOV/1838).
PHILIPPINES REP REQUESTED THAT ANNEX 5 OF GOV/1838 BE
MOVED TO ACCOUNTS TO COMPLY WITH REQUEST MADE AT A & B
COMMITTEE; (C) HOW MANY D-1 AND D-2 POSTS ARE FILLED
BY NATIONALS OF LDC'S? ANSWER: 1 DDG, OF 21 D POSTS
3, AND OF 121 P-5 POSTS 15 ARE FILLED BY LDC NATIONALS.

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PAGE 01 VIENNA 06098 02 OF 03 281634Z
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UNCLAS SECTION 2 OF 3 VIENNA 6098

USIAEA

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8. AGENDA ITEM 4- AGENCY'S BUDGET FOR 1978:
DISCUSSION OF AGENCY'S BUDGET FOR 1978 WAS OPENED WITH
D.G. EKLUND'S STATEMENT, TEXT TRANSMITTED AS ENCLOSURE
TO REF E. MISSION PARTICULARLY POINTS OUT D.G.'S
STATEMENT THAT FOR 1977 A SUPPLEMENTAL ASSESSMENT IN
NEIGHBORHOOD OF DOLS 2.5 MILLION WILL BE SUBMITTED TO
SEPTEMBER B.G. MEETING. (SEE REF A, PARA 5). TOWARD END
OF THE JUNE 14 SESSION, CHAIRMAN CISSE PROPOSED DEFERRAL
OF DISCUSSION OF TARGET FOR VOL. CONTRIBUTIONS TO PERMIT
CONSULTATIONS. REPS OF PAKISTAN AND BRAZIL INSISTED ON
DISCUSSION OF TARGET PRIOR TO CONSIDERATION OF REGULAR
BUDGET. SESSION THEN ADJOURNED LEAVING
MATTER OPEN FOR CONSULTATIONS. FYI: THERE WAS SERIOUS
CONCERN AMONG SEVERAL DELEGATES THAT LDC'S WERE
AIMING TO HOLD REGULAR BUDGET HOSTAGE UNTIL AGREEMENT
WAS REACHED ON A SUBSTANTIAL INCREASE IN VOL. CONTRIBUTIONS
TARGET. END FYI.
AT OPENING OF MEETING JUNE 15, CONSENSUS ON TARGET HAD
UNCLASSIFIED

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PAGE 02 VIENNA 06098 02 OF 03 281634Z

NOT BEEN REACHED AND ENTIRE MORNING WAS DEVOTED TO DISCUSSION
OF MATTER. CONSENSUS REPORTED REF B, PARA 2, WAS

NEGOTIATED DURING LUNCH BRAKE.

9. AUSTRALIAN REP OPENED DISCUSSION COMMENTING THAT AGENCY NEEDED TO COMPLETELY REVIEW TECHNICAL ASSISTANCE (TA) PROGRAM IN VIEW OF REAL DECLINE IN DELIVERED TA. UNTIL WORK OF THE ADVISORY GROUP IS COMPLETED, AUSTRALIAN REP WAS INCLINED TO ENDORSE ONLY A MODERATE INCREASE IN TARGET FOR TECHNICAL ASSISTANCE. PAKISTAN REP PREDICATABLY SPOKE AGAINST A FREEZE IN TARGET ARGUING THAT ANNUAL HAGGLE SHOULD BE ELIMINATED BY ADOPTION OF OBJECTIVE CRITERIA FOR ESTABLISHING TARGET. THESE CRITERIA SHOULD BE BASED ON STATUTE OF AGENCY WITH CONTEMPLATES A BALANCED PROGRAM OF TA AND REGULATION. HE COMPARED TA AND SAFEGUARDS RESOURCES AND NOTED THAT TA INCREASE OVER LAST FIVE YEARS WAS MUCH ERODED BY INFLATION. HE CONCLUDED THAT PRESERVATION OF BALANCED PROGRAM PLUS AN INCREASE TO ACCOMMODATE INFLATION SUGGESTED TARGET IN NEIGHBORHOOD OF DOLS 9 MILLION. PAKISTAN REP SUPPORTED BY REPS OF YUGOSLAVIA, ARGENTINA, BANGLADESH, PHILIPPINES, PANAMA AND EGYPT. NIGERIAN REP COMMENTED THAT UNOBLIGATED BLANCES ARE NATURAL RESULT OF TA IMPLEMENTATION CYCLE AND INCONVERTIBLE CURRENCY CONTRIBUTIONS. HE CALLED FOR INCORPORATION OF TARGET IN REGULAR BUDGET FOLLOWING EXAMPLES OF FAO, WHO, AND UNESCO AND FOR LINKAGE OF TARGET TO PREDETERMINED CRITERIA. NIGERIAN REPS STATEMENT ENDORSED BY BANGLADESH, PANAMA AND EGYPT. REP OF BELGIUM THEN NOTED THAT BOTH TA AND SAFEGUARDS BUDGET WERE IN FACT SEPARATE IN VIEW OF SAFEGUARDS FINANCING FORMULA. IN THE PAST, TA TARGET HAD VARIED BETWEEN 15 AND 21 PERCENT OF ASSESSED BUDGET, AVERAGING 18 UNCLASSIFIED

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PAGE 03 VIENNA 06098 02 OF 03 281634Z

PERCENT. APPLICATION OF 18 PERCENT AVERAGE IN 1978 SUGGESTS A TARGET OF DOLS 6.8 MILLION. YUGOSLAV REP, SECONDED BY REP OF ARGENTINA, STRESSED THAT AGENCY TA HAD IN PAST BEEN CONCENTRATED IN LESS IMPORTANT AREAS AND EMPHASIS SHOULD BE CHANGED TO NUCLEAR POWER. HCANADIAN REP THEN ADDED TO STATEMENTS MADE AT FEBRUARY BG SAYING THAT TOO HIGH A TARGET WILL RESULT IN AN EXCESSIVE SHORT FALL IN CONTRIBUTIONS, THAT FUNDS WOULD BE AVAILABLE IN 1977 FOR ALL TA PROJECTS AND FINALLY THAT BELGIUM FORMULA FOR TARGET WAS SOUND. HE, NEVERTHELESS, ARGUED FOR NO INCREASE IN TARGET AND WAS SECONDED BY JAPAN. REP OF BRAZIL REFERRING TO ATOMS FOR PEACE SPEECH OF PRESIDENT EISENHOWER ARGUED FOR LINKING TA AND SAFEGUARDS EXPENSES, AND NOTED THAT TA IS TINY COMPARED TOHWORLDWIDE WEAPONS EXPENDITURES. BANGLADESH REP SUGGESTED ABOLISHMENT OF CONCEPT OF TA AND SUBSTITUTION THEREFORE OF TRANSFER OF TECHNOLOGY TO INCLUDE ALL AREAS BENEFITING LDC'S. PHILIPPINES REP

COMMENTED THAT LOW VALUE OF TA WAS LAMENTABLE IN VIEW OF FACT THAT TA IS OFTEN FOLLOWED BY COMMERCIALY PROFITABLE VENTURES. ON SUBJECT OF UNOBLIGATED BALANCES, PHILIPPINE AMBASSADOR SIAZON POINTED OUT THAT CUTTING OFF CONVERTIBLE CURRENCY FLOW WOULD NOT ALLEVIATE INCONVERTIBLE CURRENCY BALANCES. ITALIAN REP MADE A LONG STATEMENT GENERALLY TO THE EFFECT THAT TA TARGET SHOULD BE INCREASED, (NOTWITHSTANDING THAT ITALY DOES NOT CONTRIBUTE), THAT LDC'S HAD A LEGITIMATE CONCERN OVER DECLINING VALUE OF TA RECEIVED AND FINALLY, HE ARGUED THAT BG STOP HAGGLING OVER MATTER AND ACCEDE TO LDC'S DESIRE TO LINK TARGET TO SAFEGUARDS EXPENDITURES. (LATTER STATEMENT WAS MET WITH WIDE ROUND OF APPLAUSE FROM LDC')M LIBYAN REP ALLEGED AGENCY INCREASINGLY UNABLE TO MEET NEEDS OF LDC'S AND STATEDDD THAT LIBYA WILL DO MORE WHEN DEVELOPED COUNTRIES DO MORE. MALAYSIAN REP ARGUED FOR BALANCED PROMOTIONAL AND REGULATORY ACTIVITIES AND ANNOUNCED VOLUNTARY CONTRIBUTION FOR 1977 OF DOLS 4,200. US REP THEN SPOKE ARGUING FOR UNCLASSIFIED

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PAGE 04 VIENNA 06098 02 OF 03 281634Z

EVALUATION OF TARGET ON BASIS OF LDC NEEDS AND AGENCY'S ABILITY TO DELIVER TA, CONCLUDING THAT ONLY A SMALL INCREASE WAS APPROPRIATE FOR 1978. INDIAN GOVERNORE THEN SPOKE SUPPORTING PLEASE OF LDC'S FOR MORE TA, BUT AT SAME TIME ADMITTED THAT TARGET SHOULD BE BASED ON NEEDS AS EXPRESSED IN FORM OF TECHNICALLY FEASIBLE PROJECTS OR ROME OTHER OBJECTIVE CRITERIA. HE REQUESTED, WITH SUPPORT BY EGYPTIAN REP, THAT DG'S ADVISORY GROUP CONSIDER CRITERIA FOR ESTABLISHING TARGET. THIS SUGGESTION WAS NOT ADOPTED, ON GROUNDS THAT TA COMM SHOULD TAKE MATTER UP IN DECEMBER. USSR REP ANNOUNCED HIS SATISFACTION WITH BUDGET BUT CRITICIZED GROWTH IN QUOTE UNRPODUCTIVE UNQUOTE AREAS SUCH AS ADMINISTRATION. HE SAID MANY

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PAGE 01 VIENNA 06098 03 OF 03 281623Z

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UNCLAS SECTION 3 OF 3 VIENNA 6098

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AGENCY ACTIVITIES OUTSIDE FORMAL TA PROGRAM PROVIDED ASSISTANCE AND THESE SHOULD BE CONSIDERED PART OF AGENCY TA. INCREASES IN SAFEGUARDS WERE, HE CONTINUED, NOT CAUSED BY AGENCY, BUT RATHER BY MEMBERS OF AGENCY WHO REQUEST SAFEGUARDS. EGYPTIAN REP ASKED IF SECRETARIAT COULD USE MORE FUNDS IN TA PROGRAM. (D.G. LATER REPLIED AFFIRMATIVELY). COLOMBIAN REP CLOSED MORNING'S DISCUSSION POINTING OUT THAT INCREASES IN INDUSTRIALIZATION WILL REQUIRE INCREASED TA AND, THEREFORE, TARGET SHOULD BE INCREASED. UPON RECONVENING BG MEETING, CHAIRMAN CISSE ANNOUNCED CONSENSUS THAT TARGET WOULD BE DOLS 7 MILLION WITH AN APPEAL TO ALL MEMBERS, HOWEVER, TO CONTRIBUTE SUFFICIENT TO ACHIEVE DOS 7.5 MILLION.

10. DISCUSSION OF REPORT OF A & B COMMITTEE WAS OPENED BY JAPAN IN ASKING FOR FURTHER CUTS IN BUDGET - PARTICULARLY UNCLASSIFIED

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PAGE 02 VIENNA 06098 03 OF 03 281623Z

CUTS IN STAFF INCREASES. PAKISTAN REP, JOINED BY PHILIPPINES REP, EXPRESSED APPRECIATION FOR DG'S RESPONSE TO COMMENTS MADE IN A & B COMMITTEE, PARTICULARLY INCREASES IN PROGRAMS OF INTEREST TO LDC'S. BELGIAN REP. JOINED BY REP OF FRG, OBJECTED TO COMPUTER COSTS FOR INIS PROGRAM. REPS OF CANADA, NIGERIA, AND SOUTH AFRICA REPEATED BY REFERENCE THEIR GOVERNMENT'S VIEWS EXPRESSED IN A & B COMM. FRG REP WITHDREW HIS GOVERNMENT'S RESERVATIONS RE BUDGET. USA REP ENDORSED BUDGET, BUT EXPRESSED CONCERN FOR CUTS IN SAFEGUARDS PROGRAM, AND STATED THAT U.S. COULD NOT RPT NOT JOIN CONSENSUS IN FAVOR OF DG'S REQUEST TO UPGRADE THREE P-5'S TO D-1'S. REPS OF PHILIPPINES AND NIGERIA COMPLAINED OF LOW LDC REPRESENTATION AT SENIOR LEVELS OF AGENCY STAFF. PHILIPPINE REP SUGGESTED NEED FOR FURTHER REVIEW OF SAFEGUARDS FINANCING FORMULA

IN VIEW OF CHANGES IN COMPOSITION OF DG'S LIST OF MEMBERS WITH FROZEN SAFEGUARDS PAYMENTS. FYI: LETTERS TO ALL COUNTRIES ON LIST HAVE BEEN MAILED WITH REPLIES REQUESTED BY JULY 15. TO DATE NO ANSWERS HAVE BEEN RECEIVED. END FYI. FRENCH REP ENDORSED BUDGET.

1. ON QUESTION OF UPGRADING OF P-5'S, USA AND CANADA SPOKE AGAINST, WHILE FRANCE AND SOUTH AFRICA ENDORSED THE DG'S PROPOSAL. THE DISCUSSION CLOSED WITH CHAIR ANNOUNCING CONSENSUS ON APPROVAL OF BUDGET AS REPORTED REF F, PARA 2-5. FYI. IT STILL IS NOT RPT NOT CLEAR TO US WHETHER DG'S PROPOSAL TO UPGRADE THREE P-5'S WAS PART OF THIS CONSENSUS. DDG HALL IS INCLINED TO BELIEVE IT WAS, BUT IS LOOKING FURTHER INTO MATTER. END FYI.

12. AGNEDA ITEM 5. APPOINTMENT OF D.G. REPORTED REF G.

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PAGE 03 VIENNA 06098 03 OF 03 281623Z

13. AGENDA ITEM 6. - REPRESENTATION AT GENERAL CONFERENCE REPORTED REF B., PARA 6.

14. AGENDA ITEM 7 - DESIGNATION OF B.G. MEMBERS REPORTED REF H.

15. AGENDA ITEM 8 - AMENDMENT OF ARTICLE VI OF STATUTE REPORTED REF I.

16. AGENDA ITEM 9A - SSIR FULLY REPORTED REF J.

17. AGENDA ITEM 9B - SAFEGUARDS AGREEMENTS REPORTED REF K.

18. AGENDA ITEM 9C - STAFF OF INSPECTORATE REPORTED REF C, PARA 7.

19. AGENDA ITEM 10A - TECHNICAL ASSISTANCE REPORT FOR 1976. (GOV/1839). IN RELATIVELY SHORT DISCUSSION, REPS OF PAKISTAN, EGYPT, PORTUGAL, PHILIPPINES AND MEXICO EXPRESSED CONCERN FOR INFLATIONARY EROSION IN REAL VALUE OF AGENCY TA. REPS OF MALAYSIA AND CHILE EXPRESSED THEIR APPRECIATION FOR TA THEY HAD RECEIVED. CALLING FOR INCREASED CONTRIBUTIONS TO OP FUND II, PARTICULARLY BY AFFLUENT STATES, WERE REPS OF PAKISTAN, PHILIPPINES, FRG, AND JAPAN. EGYPTIAN REP, SECONDED BY JAPAN, CALLED FOR REDUCTION IN PORTION OF TA RESOURCES DEVOTED TO EXPERT SERVICES, AND NOTED THAT INDIGENEOUS EXPERTS SHOULD BE AVAILABLE IN MANY CASES. REP OF PORTUGAL, SECONDED BY REP OF PHILIPPINES, NOTED

DIFFICULTY IN DELIVERY OF TA AND CALLED FOR LONG TERM PROJECTS TO FACILITATE PROGRAM. HE ALSO SUGGESTED THAT IAEA BECOME MORE ACTIVE IN TECHNOLOGY TRANSFER. PHILIPPINES REP REQUESTED THAT AGENCY BECOME ACTIVE IN FORMULATING INTERNATIONAL POLICIES FOR COMMERCIAL SUPPLY OF NUCLEAR EQUIPMENT AND MATERIALS. USSR REP UNCLASSIFIED

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PAGE 04 VIENNA 06098 03 OF 03 281623Z

FAVORED EXPANSION OF AGENCY TA, AND OPPOSED TA TO ISRAEL, CHILE AND SOUTH KOREA. MEXL'S REP CALLED FOR CONTINUATION OF TA PROGRAM. FRG REP, OPPOSED BY REP OF PHILIPPINES, REQUESTED INCORPORATION OF DATA IN GOV/INF/324 IN TA REPORT. NIGERIAN REP REQUESTED GEOGRAPHIC AREA BY AREA BREAKDOWN ON VALUE OF TA DELIVERED, AND NOTED SUBSTANTIAL TA FLOW TO EUROPE. SECRETARIAT IN RESPONSE TO EARLIER REQUEST OF PAKISTAN REP, STATED THAT ANNEX 5 OF TA REPORT WOULD BE MOVED TO THE ACCOUNTS. CHAIR THEN ANNOUNCED CONSENSUS APPROVING TA REPORT FOR 1976.

20. AGENDA ITEM 10C (10B NOT USED) - SAFEGUARDS RELATED TO TECHNICAL ASSISTANCE REPORTED REF L.

21. AGENDA ITEM 11 - PNE ITEMS REPORTED REF D, PARA 3.

22. AGENDA ITEM 13 - EMOLUMENTS OF THE STAFF REPORTED REF D, PARA 6.

23. AGENDA ITEM 14 - ARRANGEMENTS FOR FUTURE MEETINGS REPORTED REF D, PARA 7. STONE

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